# IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF PENNSYLVANIA

OPENPITTSBURGH.ORG, and TRENTON POOL :

: CIVIL ACTION

Plaintiffs, :

2:16-cv-1075-MRH

v. :

: PLAINTIFFS' MOTION TO

DAVID VOYE, in his official capacity as the manager of the Allegheny County Division of Elections; THE : PRELIMIN

: PRELIMINARY INJUNCTION

HONORABLE KATHRYN M. HENS-GRECO, in her official capacity as an interim Member of the Allegheny

: INTO A PERMANENT : INJUNCTION AND FINAL

County Board of Elections; THE HONORABLE THOMAS BAKER, in his official capacity as an interim

: ORDER OF THE COURT

Member of the Allegheny County Board of Elections;
THE HONORABLE ROBERT PALMOSINA, in his
official capacity as an interim Member of the Allegheny
:

county Board of Elections; and KATHRYN BOOCKVAR,: In her official capacity as the Secretary of the:

: Filed Electronically

Commonwealth of Pennsylvania,

:

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Defendants. :

# PLAINTIFFS' MOTION TO CONVERT PRELIMINARY INJUNCTION INTO A PERMANENT INJUNCTION AND FINAL ORDER OF THE COURT

# I. MOTION

Plaintiffs' respectfully move this Court to convert the first paragraph of the preliminary injunction entered in the above captioned action on August 8, 2016 (ECF Doc. #42) into a permanent injunction and final order of the Court resolving all outstanding issues with two (2) modifications. First, plaintiffs request that the named defendants in the preliminary injunction be modified as collectively being enjoined as "Defendants." Second, plaintiffs request that the permanent injunction

specifically state that the Court retains jurisdiction over this action to monitor

Defendants compliance with the permanent injunction. Third, an order that:

"Defendants shall incorporate, print and provide on each Petition a section within the "Statement of Circulator" for out-of-state circulators to complete and execute an affirmation consistent with the terms of this PERMANENT INJUNCTION."

Fourth, several stylistic changes updating this proposed permanent injunction consistent with the various changes in the law which have occurred since the preliminary injunction was entered into force (i.e., the "Affirmation of Circulator") is now statutorily denominated as the "Statement of Circulator").

Accordingly, plaintiffs move that the following text be entered as a permanent injunction and final order of the Court resolving all outstanding issues in this action:

It is hereby ORDERED that Defendants are PERMANENTLY ENJOINED from invalidating any referendum petition ("Petitions") filed pursuant to 53 Pa. C.S.A. § 2943(a) of the Pennsylvania Home Rule & Optional Plan Law (the "Law") on the basis of the requirements imposed and incorporated into the Law under 25 P.S. § 2869 that the Petition circulator is: (1) not a resident of the Commonwealth of Pennsylvania or (2) not a registered Elector of the Commonwealth of Pennsylvania. Any out-of-state circulator shall be required to record on the certification as to each Petition for which they are the circulator, their full legal name, their legal residence, their age, and an affirmation that they are citizens of the United States. Any out-of-state circulator shall also record their signature in the appropriate spaces provided within the "Statement of Circulator." Finally, each out-of-state circulator shall execute within the "Statement of Circulator" for each Petition whereby they unconditionally and irrevocably submit to the personal jurisdiction and venue of the Commonwealth of Pennsylvania as to any administrative or judicial proceeding, hearing, or other process relating to such Petition or their activities as a circulator.

Defendants shall incorporate, print and provide on each Petition a section within the "Statement of Circulator" for out-of-state circulators to complete and execute an affirmation consistent with the terms of this PERMANENT INJUNCTION.

This Court shall RETAIN JURISDICTION over the above captioned action to monitor compliance and resolve any disputes that may arise with this PERMANENT INJUNCTION.

Plaintiffs also move that the Court adopt the findings of fact and conclusions of law set forth in the preliminary injunction memorandum and order. Plaintiffs also request an Order releasing the \$500.00 bond posted on August 10, 2016, receipt number 24668039450 (ECF Doc. #43) by Attorney Paul A. Rossi as security for the preliminary injunction.

Plaintiffs' counsel sought concurrence from defendants. Plaintiffs represent that defendants do not concur in this motion. Plaintiffs refrain from characterizing the reason for the failure of the parties to agree to this motion. Defendants can speak for themselves.

#### II. ARGUMENT

Conversion of a preliminary injunction into a permanent injunction is appropriate where the court cannot ascertain any basis where an opposing party can resist the entry of a permanent injunction against the enforcement of a statute which is plainly unconstitutional. *Penn Cent. Corp. v. U.S.R.R. Vest Corp.*, 995

F.2d 1158, 1164, 1992 WL 16306 (7<sup>th</sup> Cir. 1992) (collected cases); *see* FED. R. CIV. P. 65(a)(2). To avoid the "needless duplication of proceedings," a district court may convert a preliminary injunction into a permanent injunction without holding a trial on the merits. *Id.* This Court is not required to hold a separate evidentiary hearing on a motion to convert when no triable issue of fact exist. *See*, *United States v. McGee*, 714 F.2d 607, 613 (6<sup>th</sup> Cir. 1983).

Only if a "party contesting the entry of final judgment at the preliminary injunction stage demonstrate[s] prejudice as well as surprise" must a district court refrain from converting the preliminary injunction into a final one and entering final judgment under circumstances where no factual or legal defense remains to uphold an unconstitutional statute. *D. Patrick, Inc. v. Ford Motor Co.*, 8 F.3d 455, 459, 1993 WL 418409 (7<sup>th</sup> Cir. 1993).

This action is well suited to be brought to a quick conclusion by converting the preliminary injunction entered on August 8, 2016 into a permanent injunction for all the reasons previously cited by plaintiffs and this court that precedent provides no remaining defense to sustain in-state residency requirements from constitutional challenged under the First and Fourteenth Amendments where the Commonwealth's interests can be more narrowly satisfied by requiring out-of-state petition circulators to submit to the personal jurisdiction and venue of the Commonwealth of Pennsylvania for purposes of any administrative or judicial

proceeding, hearing, or other process relating to any petition circulated and filed by

an out-of-state petition circulator. Most recently, the Third Circuit ordered entry of

a permanent injunction by the district court against the Secretary of the

Commonwealth for plaintiffs in Benezet Consulting, LLC. v. Secretary of

Commonwealth of PA, 20-2976 (3rd Cir. Feb. 24, 2022) against continued

enforcement of the same in-state residency requirements for petition circulators

submitting to the Commonwealth's jurisdiction at issue in this action through

incorporation of 25 P.S. § 2869 by 53 Pa. C.S.A. § 2943(a) of the Pennsylvania

Home Rule & Optional Plan Law. Accordingly, no issue of fact or law remain to

be litigated in this action and any further proceedings will serve to only prolong

this action and increase the costs to the parties.

Additionally, no party to this action can argue either prejudice or surprise as

to the instant motion as all parties have been on notice since February of this year

that plaintiffs intended to bring the instant motion and all parties recently agreed

during the last conference call with the Court that conversion is the best method to

bring this action to conclusion.

Accordingly, plaintiffs' instant motion should be granted.

Respectfully submitted,

Dated: August 30, 2022

/s/ Paul A. Rossi

Paul A. Rossi

PA Attorney I.D. # 84947

**IMPG** Advocates

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Counsel for Plaintiffs

## **CERTIFICATE OF SERVICE**

Plaintiffs, by and through their undersigned legal counsel, hereby certify that on this date the forgoing document was electronically filed with the Clerk of this Court through the Court's ECF system, and that opposing counsel was automatically served a true and correct copy of the same.

Dated: August 30, 2022 /s/ Paul A. Rossi

Paul A. Rossi

PA Attorney I.D. # 84947

## **CERTIFICATION**

Plaintiffs, by and through their undersigned counsel, hereby certify that counsel for plaintiffs sought defendants' concurrence in the foregoing motion.

Defendants have not granted their concurrence in this motion.

Dated: August 30, 2022 /s/ Paul A. Rossi

Paul A. Rossi

PA Attorney I.D. # 84947